

**CITY OF UNALASKA, ALASKA
HISTORIC PRESERVATION COMMISSION
REGULAR MEETING
THURSDAY, MARCH 20, 2025, 6:00 P.M.
AGENDA**

ZOOM Meeting Link: <https://us02web.zoom.us/j/87612816554?pwd=40WtVtQ5pcbZK7JtMSl0AIA2BaoiaM.1>

Meeting ID: 87612816554 **Access Code:** 268823

Toll Free Numbers: (833) 548 0276 (833) 548 0282 (877) 853 5247 (888) 788 0099

CALL TO ORDER
ROLL CALL
REVISIONS TO THE AGENDA
APPEARANCE REQUESTS
ANNOUNCEMENTS
MINUTES: Draft minutes from the meeting January 23, 2025

PUBLIC HEARING

No Items

OLD BUSINESS

No Items

NEW BUSINESS

No Items

WORKSESSION

1. Unalaska Comprehensive Plan 2020 Historic Preservation Goals

ADJOURNMENT

Principles of the Unalaska Planning Commission

1. The Position: In any community, the position of Planning Commissioner is a highly respected and honored one.
2. The Job: The job of Planning Commissioner is to serve the public, as representatives of the City Council and to the best of their ability, in ensuring sound planning and growth management in Unalaska. All decisions of the Planning Commission should be based on sound planning principles and practices, and not on the personal opinion of individual Planning Commissioners. Once the Planning Commission makes a recommendation to the City Council, the job of the Planning Commissioners and Planning Commission is over, in terms of that particular action.
3. Integrity: Planning Commissioners are appointed by City Council. The actions, behavior, and comportment of each Planning Commissioner reflect not only on that Planning Commissioner's integrity – but also on the integrity of the City Council and of the entire City government.
4. Collaboration: An individual Planning Commissioner is not a “lone wolf,” but is part of a collective body. As such, each Planning Commissioner is expected to act in a collaborative manner with his and her fellow Planning Commissioners.
5. Respect Each Other: While it is understandable to sometimes disagree with your fellow Planning Commissioners on issues brought before the body, and appropriate to publically vocalize that disagreement during Planning Commission meetings, a Planning Commissioner should always respect the opinion of their fellow Commissioners and treat each other with respect.
6. Majority Rules: It is important to remember that, at the end of the day, the majority rules. So, after each action is brought before the body, discussed, and voted upon, Planning Commissioners must accept and respect the rule of the majority – even if the ruling was counter to an individual Commissioner's position.
7. Respect Staff: A Planning Commissioner should respect the opinion of City Planning Staff, whether the Planning Commissioner agrees with staff or not. Planning Staff Members are professionals who are employed to serve not only the Planning Commission and general public, but the City Council.
8. The Las Vegas Rule: What comes before the Planning Commission must stay before the Planning Commission. This means there can be no outside negotiating with petitioners or with the public regarding applications brought before the Commission. And, all discussions – pro or con – concerning a petition before the Planning Commission, must take place solely within Planning Commission meetings.
9. Respect Applicants and Public: Each Planning Commissioner must always show professionalism and respect for applicants and the general public – regardless of the position held by that Planning Commissioner or by the Planning Commission.
10. Upholding the Principles: Any member of the Planning Commission who finds that he or she cannot uphold and abide by the above principles should resign from the Commission.

PROCEDURES FOR THE CHAIR

Approval of Minutes

The Chair states: "The minutes were included in the packet. Are there any corrections to the minutes?" [pause to wait for commissioners to object]. "Hearing none, if there are no objections, the minutes are approved as printed."

OR

If there are objects to the minutes, then...

1. Ask for a motion to approve the minutes as printed. And a second.
2. Facilitate Commission discussion.
3. Amendments will need a motion and a second.
4. When there is no more discussion, call for a vote on any amendments.
5. Continue discussion until there is none further, then call for a vote on the minutes as amended.

Public Hearings

1. Open the public hearing.
2. Notify the public that they may raise their hand and speak from their seats.
3. Read the title of the first item.
4. Ask if any member of the public wishes to speak to the item. They may do so by raising their hand.
5. When discussion has ended, read the title of the second item.
6. Again ask for public discussion.
7. Continue until all items on the public hearing are complete.
8. NOTE: No commissioners or staff should give any input during the public hearing.

Resolutions under new business or old business

1. Read the title of the first resolution.
2. Ask for declaration of ex parte communications and conflicts of interest from commissioners.
3. Any question of whether a conflict of interest exists will be settled by a majority vote of the Commission. Members with a conflict will be asked to sit in the audience during this discussion/vote.
4. Ask for staff presentation.
5. Ask for questions from Commissioners of staff.
6. Ask for a presentation from the applicant.
7. Ask for questions from Commissioners of the applicant.
8. Ask for a motion to approve the resolution. And a second.
9. Facilitate commission discussion.
10. If any members of the public have signed up to speak on the topic, they will be given a chance to speak. The chair must set a time limit (such as 2 minutes) to each public comment. Time limits can be objected by commissioners and subsequently put to a vote if necessary.
11. Following public testimony, continue commission discussion until there is nothing further.
12. NOTE: Each member of the public only gets one chance to speak, but anyone who signs up with staff before the commission votes shall be given their one chance to speak before the vote occurs.
13. Call for a vote.
14. Repeat for each resolution on the agenda.



U.S. Department
of Transportation

AIRPORTS DIVISION

222 W. 7th Avenue, Box 14
Anchorage, Alaska
99513-7587

**Federal Aviation
Administration**

In Reply Refer To:

Tom Madsen (Dutch Harbor) Airport Unalaska Taxiway and Apron Rehabilitation

State/Federal Project Number(s): SFAPT00178/AIP no. 3-02-082-X-202X

Finding of No Adverse Effect

March 14, 2025

William Homka, City Manager
Unalaska Historic Preservation Commission
43 Raven Way
Unalaska, AK 99685

Dear Mr. Homka:

Pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended, and its implementing regulations in 36 CFR 800, the Federal Aviation Administration Alaska Region Airports Division (FAA) is continuing consultation on the application for federal assistance from the Alaska Department of Transportation and Public Facilities (DOT&PF) for proposed airport improvements at the Tom Madsen Airport (DUT) in Unalaska (Dutch Harbor), Alaska. Latitude 53.895718, Longitude -166.539544. The general project area is legally described in Table 1 and shown in Figures 1-2. The project is located within the Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army, National Historic Landmark (NHL) (UNL-00120).

Table 1. Project Location

Township	Range	Section(s)	USGS Quad Map (1:63,360)	Meridian
72 South	117 West	34	Unalaska, AK	Seward

The FAA finds **No Adverse Effect to Historic Properties** pursuant to 36 CFR§800.5(b), implementing regulations of Section 106 of the National Historic Preservation Act contingent upon the minimization efforts proposed in this letter and modification of the undertaking to avoid adverse effects. This submission provides documentation in support of this finding, as required at 36 CFR§800.11(e).

Project Description

The project would include the following airport improvements (Figure 3):

- Rehabilitate Terminal Apron and Taxiway A surfaces;
- Updating the taxiway geometry via painted lines/stripes on Taxiway A, Taxiway B, and a newly created Taxiway C (Taxiway A will be diverged in order to create an additional Taxiway C);
- Repair of concrete surfaces on Apron B (application of hot mix asphalt (HMA) surface recommended);

- Installing two aircraft tiedowns on Apron B;
- Installing in-kind taxiway lighting;
- Drainage improvements in previously disturbed areas by removing vegetation and regrading adjacent turf areas to improve drainage paths;
- Rebuilding in-kind trench drain sections; and
- Installing a heat trace line in trench drain.

The following construction option is proposed only for Taxiways A and C:

- Replace the existing HMA overlay, repair the existing Portland Concrete Cement (PCC) as needed, correct associated drainage issues, reconfigure the taxiways with markings and lighting as shown in the figures, and delineate excess pavement areas with non-movement markings.

Project Background and Consultation History

The FAA initiated consultation for the overall project on June 7, 2024, notifying parties of intent to identify key consulting parties and receive comments regarding the proposed preliminary APE and seeking knowledge of any potential historic properties that could be affected by the project. See Attachment A for consultation documentation.

The DOT&PF and FAA received the following timeline of responses to initiation letters:

- June 10th – The Unalaska Historic Preservation Committee (UHPC) requested FAA and DOT&PF co-present the project during a regularly scheduled meeting on June 20th;
 - June 20th – FAA/DOT&PF co-present to UHPC (FAA summary of meeting attached);
- June 25th – The Alaska Association for Historic Preservation responded with no comments regarding nearby historic sites;
- June 27th – The National Park Service affirmed their jurisdictional authority over the NHL and looks forward to continuing consultation (response attached);
- July 9th – The State Historic Preservation Officer (SHPO) responded with no objection to the defined APE and requested further information on material site selection;
- July 9th – The Ounalashka Corporation (OC) responded that the Aerology Building is their property and that they wish to discuss the project further in order to ensure the property would not be impacted by the proposed improvements;
- October 2nd – FAA and DOT&PF met with OC to discuss project activities in relation to the Aerology Building and determined that the proposed improvements would not impact their property; and
- December 6th – FAA and DOT&PF met with SHPO Review and Compliance staff to discuss results of preliminary identification and evaluation efforts. As a result of this meeting the Project modified the undertaking to minimize adverse effects to the NHL.

Area of Potential Effect (APE)

The APE includes all areas of potential ground disturbance within the airport property, staging and disposal areas, and potential haul and access routes (Figure 2). A material source is not required for this project.

Contractor Staging, Storage and Disposal Areas

The DOT&PF has designated an area for contractor use to stage equipment, stockpile materials, and dispose of unusable material; staging may potentially include an asphalt batch making plant should the Contractor decide to do so nearest the airport (Figure 3). Excavated material from the target

surfaces and any subbase that is unsuitable for use elsewhere in the project area are expected to be disposed of at a designated material disposal area somewhere within the staging zone.

The APE is defined to include the entire footprint of the airport property to facilitate assessment of indirect or visual effects.

Identification Efforts

Initial identification efforts for developing the preliminary APE, as well as obtaining relevant information on the types of resources to anticipate within the preliminary APE, was conducted by Stantec archaeologist Daan Meens. This review included a literature review and background research to identify cultural resources within the defined Study Area. Mr. Meens meets the Secretary of the Interior's Professional Qualifications Standards (48 Federal Register 44738-44739) and the criteria of 43 CFR§-7.8.

Additional Identification Efforts

Further research and literature review was conducted by DOT&PF's Professionally Qualified Individual in Archaeology, Benjamin Storey; Mr. Storey meets the Secretary of the Interior's Professional Qualifications Standards (48 Federal Register 44738-44739) and the criteria of 43 CFR§-7.8. The following provides a synthesis of the initial identification efforts along with further research of reports and reference materials made available through the Alaska Heritage Resources Survey (AHRs). Attachment B contains construction as-builts for DOT&PF projects spanning 1986-2015 that help illustrate changes to the original airport overtime.

A review of the APE revealed 28 previously recorded cultural resources within one quarter mile of the APE (see Attachment A). These consist of six precontact sites and 22 historic sites. Eight of the historic sites are homes in the Port of Dutch Harbor, the remainder are structures associated with the Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army, which is a NHL (UNL-00120) listed on the National Register of Historic Places (NRHP) in 1985.

Six AHRs resources are located within or partially within the APE: two precontact sites, three historic sites and one historic district; site descriptions are provided in the Reference Section. No new cultural resource sites or historic properties have been identified within the APE having direct and/or indirect effects due to project activities.

The APE is within the Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army NHL (UNL-00120). The NHL was designated in February of 1985 and includes all of Amaknak Island. Congress recognized the Dutch Harbor Naval Operating Base and Fort Mears critical role in the coastal defense of Alaska and the Aleutian Islands during World War II and their significance as the location the most serious air attacks on North American Territory during the war when the Japanese carrier aircraft attacked Amaknak Island on June 3 and 4, 1942. The period of significance for the NHL is 1940-1945. The current airport lies within the site of the former Dutch Harbor Naval Operating Base and the airport runways, taxiways, and aprons are principal contributing elements and are the only contributing elements to be directly affected by the project. Additional contributing historic properties in the APE, such as the Aerology building and revetments are also taken into consideration for indirect effects to the NHL.

Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army National Landmark (UNL-00120)

The Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army (NHL) was integral in the

early build-up of World War II (WWII) military defensive infrastructure along the Aleutian Archipelago; these were the only defense facilities in the Aleutians at the time of the attack on Pearl Harbor. In its earliest stage, the base mainly served to support Navy and submarine operations within the surrounding seas with only a seaplane base providing basic aviation patrolling support. However, an air raid by Japan's Second Carrier Striking Force occurred on June 3-4, 1942, significantly ramped up the need for improved aviation support among other defenses for the base. The seaplane base and aviation support structures would provide the foundation for what would be the Naval Air Station. On January 1, 1943, the Dutch Harbor Naval Operating Base (NOB) went into commission by incorporating the NAS along with the completed submarine base, ship repair facility and numerous other support facilities such as a radio station and Marine barracks (by the end of the base and fort's build-up there was over 1,000 buildings/structures in use).

The original plans for structures/buildings across the entire base of operations were prepared under the direction of the architectural firm Albert Kahn and Associates of Detroit which was well known for its industrial plant design work. Albert Kahn (1869-1942) was a respected architect recognized for his orderly, precise, and efficient plant designs (Denfeld 1987: 39). The original plans specified reinforced concrete structures, however, this needed to be modified because the local aggregate supply was too limited to support all reinforced concrete construction. New plans were prepared substituting steel frame structures but then shortages of steel required yet new plans where wood or brick could be substituted (Denfeld 1987: 39). Construction crews were comprised primarily of civilian workers (estimated up to 5,000 employed across all projects over the course of two years) by the Siems-Drake Puget Sound Construction Company, along with a mix of military units providing assistance.

Naval Air Station (NAS) 1941-1945

According to Thompson's 1987 review of construction records, a Naval Section Base was first commissioned in January 1941 and was then upgraded to the Naval Air Station (NAS) on September 1, 1941.

Two concrete seaplane ramps, with expansive concrete parking aprons, officially entered service on September 1, 1941 (Denfeld 1987: 45). By May 1942, the following structures/buildings were constructed to support the NAS: a massive steel seaplane hangar on the concrete apron's northernmost end, a short gravel runway oriented East-West with catapult and arresting gear, as well as housing for air operations, aerology functions, and other supporting services in cabanas (i.e., wood framed huts) with a larger aviation storehouse nearer the revetments (Denfeld 1987: 57). One month since the air raid, a 4,358 feet (1,200 meters) long gravel runway is completed by July 3, 1942, which required the catapult with associated gear to be removed and shipped to another airfield (Denfeld 1987: 101, 211). The majority of rock fill used in the early construction efforts came by extracting materials from the base of the immediately adjacent Mount Ballyhoo which created the numerous revetments along the north-side of runway. See Figures 4 through 7 for early photographs pointing out original elements of the NAS.

It was erroneously stated in the Consultation Initiation letter dated June 7, 2023, that the Naval Construction Battalion's Seabees constructed the runway and its related components. Subsequent research indicated that the first unit of Seabees did not arrive until July 5, 1942; just two days after the existing runway's construction (Denfeld 1987: 102). The main original elements of the NAS were constructed by the civilian workers, who were then sent away to complete projects in safer areas upon the arrival of the 4th Naval Construction Battalion (NCB) of Seabees. The Seabees immediately set to work completing existing projects while starting new ones. Over the next month,

the 8th and 13th NCBs would come to aid in construction as well. Construction at the NAS included completing the Air Operations and Aerology buildings, as well as the nearby Torpedo Shop and a double-blast door hangar measuring 115 feet by 310 feet at the north end of Apron B to replace the original one lost during the air raids. Other major projects included constructing the waterfront warehouses and administration building, as well as fuel storage tanks and the Submarine Base.

The NAS stayed in active status for two years until downgraded to a Naval Air Facility on July 1, 1944, as the war in the Pacific shifted away from Alaska. The NAS was eventually closed on November 20, 1945, with the last official flight bringing in the mail and Thanksgiving turkeys, then carrying out the last two female Navy nurses; after which the airfield was re-designated as an emergency landing field (Denfeld 1987: 167-168). The Naval Operating Base and Fort Mears went into “housekeeping” status in February 1946 but was decommissioned and all personnel withdrawn by May 1947; all land was transferred over to the Bureau of Land Management (BLM) by November 1947. In 1952, Fort Mears would be declared surplus, and the United States Army Corps of Engineers (USACE) held a public land sale, approximately 178 hectares with 232 buildings entering into private and local government ownership (Denfeld 1987: 168).

Finding of Effect

The Project is located within the Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army NHL (UNL-00120) and will involve improvements to the airport taxiways, and aprons which are contributing features to the NHL.

Project activities for the taxiways and aprons include resurfacing and updating the taxiway geometry. These repairs will prolong the runway and taxiway functions and airport operations at DUT and result in the continued use of the property in a way that is consistent with its historic use as identified in the NHL’s period of significance.

The introduction of asphalt surfacing over the existing exposed PCC on Apron B would change the surface color of Apron B, altering the current visual character of the airport and diminishing the association of the remaining contributing historic properties to the NHL on the airport property. The exposed PCC of Apron B is a last remaining visible element of the Dutch Harbor NOB’s original surface construction. Resurfacing of Apron B is necessary to improve aviation safety and provide better surface conditions for aviation traffic to traverse/park along Apron B. Avoidance of improvements to Apron B has the potential to result in demolition by neglect. Because avoidance of impact is not practicable and the need to improve the surface of Apron B, the undertaking has been modified to include minimization measures to reduce adverse effects to historic properties.

The undertaking has been modified to preserve areas of the original PCC where safely possible, such as areas that are not necessary for aviation use, consistent with the 2024 Unalaska Airport Facilities Design and Maintenance Guidelines (Figure 8). Retaining areas of the original surface from the NHL’s period of significance will preserve portions of the exposed PCC and maintain visual characteristics of the original aprons, retaining the feeling and association of the airports contributing properties with the significance of event in World War II at Dutch Harbor. Additional minimization efforts include avoidance of altering or roughening the original PCC prior to asphalt surfacing. The roughing of PCC prior to resurfacing is proposed in one small area in front of the double-blast hangar in order to provide a better transition between the apron surface and that of the hangar (Figure 8). Finally, the designated portions of the remaining exposed PCC to be preserved would be cleaned and detailed as necessary to improve the visual characteristics of the original apron. Overall, the intent of these minimization measures is to retain the visual

characteristics of the original apron in the NHL, retain the feeling and association of the remaining contributing NHL historic properties in the APE, and to preserve in place the original surface features beneath the proposed asphalt, much like the remaining PCC still in existence under the majority of the airport's main apron and runway.

Since the project activities will not obscure or obstruct the line of site among the contributing elements of the NHL and portions of the original Apron B are being retained to minimize adverse effects to the feeling and association of the airports contributing elements to the NHL, the project will not result in an adverse effect to historic properties.

The FAA finds there would be no adverse effect to historic properties by the proposed project with inclusion of the minimization efforts to retain portions of the original Apron B surface.

It is the FAA's intent to make a Section 4(f) *de minimis* impact finding premised on your written concurrence that the project will not adversely affect the Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army NHL (UNL-00120).

Consulting Parties

Consulting parties that will receive a copy of these findings include:

- Alaska State Historic Preservation Officer
- Native Village of Akutan
- Native Village of False Pass
- Native Village of Nikolski
- Qawalangin Tribe of Unalaska
- Ounalaska Corporation
- Aleut Corporation
- City of Unalaska Historic Preservation Commission
- National Park Service
- Museum of the Aleutians
- Alaska Association for Historic Preservation

We appreciate any assistance you could provide us in our efforts to comply with Section 106 of the NHPA. Please direct your concurrence or comments to me at the address above, by telephone at 907-271-5030 or by email at kendall.d.campbell@faa.gov.

Sincerely,

Kendall D. Campbell
Alaska Region Airports Division
Federal Aviation Administration
222 West 7th Avenue, MS #14
Anchorage, Alaska 99513
Phone: 907-271-5030
Fax: 907-271-2851
Email: kendall.d.campbell@faa.gov

Enclosures:

Figure 1: Location and Vicinity Map
Figure 2: Proposed Action Areas
Figure 3: Area of Potential Effect
Figures 4-7: NAS aerial photographs during and post construction
Figure 8: Remnant Exposed PCC Areas
Attachment – A - Consultation Documentation
Attachment – B - Airport Project As-builts (1986-2015)

Electronic cc w/ Enclosures:

Bran Pollard, DOT&PF, Southcoast Region, Design Project Manager
Tyler Riberio, DOT&PF, Southcoast Region, Environmental Impact Analyst
Amy J. K. Russell, DOT&PF, Southcoast Region, Cultural Resources Specialist
Benjamin Storey, DOT&PF, Southcoast Region, Regional Environmental Manager
Thomas Gamza, DOT&PF, Statewide, Cultural Resources Manager
Jack Gilbertsen, FAA, Environmental Protection Specialist

Resource References:

Aerial photographs of early NAS construction taken from the following website last accessed August 15, 2024: http://www.researcheratlarge.com/Pacific/NA50/Gallery_Area.html

Denfeld, D. Colt
1987 The Defense of Dutch Harbor, Alaska: From Military Construction to Base Cleanup

Faulkner, Sandra M.
1987 Naval Operating Base Dutch Harbor and Fort Mears, Unalaska Island, Alaska HABS Report (No. AK, 1-UNAK, 2-N-)

Hyer, T., K. Philips, F. Park
2003 Final Building Condition Assessment / Materials Investigation for the Torpedo Bombsight and Utility Shop, Unalaska Airport, Dutch Harbor, Alaska

Jacobs Engineering Group Inc.
1999 Archaeological and Historical Literature Review, Amaknak and Unalaska Islands, Alaska

Lincoln, G.
2003 Letter Report re: the Unalaska Airport Torpedo Bombsight and Utility Shop Building Assessment Project No. 55829

Ruehle, J.O.
2003 Unalaska: East Point/Ballyhoo Roads, Additional utility locates, Project No. 53430

Thompson, E.N.
1984 National Register of Historic Places Nomination Form, Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army

True North Sustainable Development Solutions
2022 Unalaska Airport Facilities Design and Maintenance Guidelines

US Army Corps of Engineers
2015 Archaeological Site Investigation Fort Schwatka, Amaknak Island, Alaska

Veltre, D.W. et al.
1984 An Archaeological Site Survey of Amaknak and Unalaska Islands, Alaska

Yarborough, M.R.
2001 Archaeological and Historical Report on the Environmental Restoration of Fort
Learnard and Dutch Harbor/Unalaska under the Formerly Used Defense Sites
(FUDS) Program

AHRS Site References:

UNL-00105 - Airport Flake Site: Precontact lithic artifacts, most on the surface, over an unvegetated 74m x 33m area. Partially destroyed with south end of site disturbed during WWII hangar and revetment excavation; estimated 15% of extant site buried in stratigraphic order. Blade and flake artifacts suggest continuity with Anangula of mid-Holocene. Unevaluated for NRHP eligibility.

UNL-00120 - Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army National Historic Landmark: Dutch Harbor Naval Operating Base and Fort Mears are on Amaknak Island in Unalaska Bay. Dozens of contributing properties to the NHL are located across Amaknak and Unalaska Islands, and numerous other ruins, structures, foxholes, trenches and other features of the historic World War II landscape remain. Eligible listing in the NRHP on February 9, 1985.

UNL-00124 - Airport Beach "Site": Is the redeposited site of midden deposits from UNL-054 and UNL-123. Artifacts and faunal remains were noted. Noted to be on the beach west of airport terminal in a totally destroyed condition. Unevaluated for NRHP eligibility.

UNL-00466 - Torpedo Bombsight and Utility Shop, Building 423: The building was built in 1942 by the Navy during the Aleutian Campaign and is associated with the Dutch Harbor Naval Operating Base on Amaknak Island and the defense of Dutch Harbor and Unalaska. Listed as building no. 423 on the 1946 map of Dutch Harbor NOB, it was equipped to prepare torpedoes for loading onto aircraft and to repair and store torpedo bombsights and portable precision optical devices. The building was removed circa 2017 because it was determined a hazard and approved for demolition.

UNL-00471 - Aerology Operations, Building 417: Originally used by the Aerology Department, this WWII structure currently houses the Visitor Center for the Aleutian World War II National Historic Area. The structure is significant for its association with the use of Unalaska by the US military during WWII. The resource is eligible under Criterion A as a contributing resource to the Dutch Harbor Naval Operating Base and Fort Mears National Historic Landmark (UNL-00120), however, it has not

been individually evaluated for NRHP eligibility.

UNL-00646 - Naval Aviation Transport Warehouse: The building is a single-story, rectangular, cross-gabled, wood-frame building constructed on a raised concrete foundation with a perimeter lip that served as temporary storage for freight and supplies arriving/departing via airplane. Contributing element to Dutch Harbor Naval Operating Base and Fort Mears, U.S. Army National Historic Landmark (UNL-00120), however, it has not been individually evaluated for NRHP eligibility.

City of Unalaska
HISTORIC PRESERVATION COMMISSION

P.O. Box 610 • Unalaska, Alaska 99685
(907) 581-1251
www.ci.unalaska.ak.us

Special Meeting
Thursday, January 23,
2025
6:00 p.m.

Unalaska City Hall
Council Chambers
43 Raven Way

Commission Members
Ian Bagley
Virginia Hatfield

Travis Swangel, Chairman
City Representative: William Homka, City Manager
Secretary: Cameron Dean, Planning Director

Commission Members
Caroline Williams
Rainier Marquez

MINUTES

1. Call to order. Vice Chairman Bagley called the Regular Meeting of the Historic Preservation Commission to order at 6:00 p.m. on January 23, 2025 in the Unalaska City Hall Council Chambers.
2. Roll Call:

<u>Present:</u>	<u>Absent:</u>
Travis Swangel (remote)	Ian Bagley
Rainier Marquez	Caroline Williams (notified)
Cameron Dean	William Homka (notified)
3. Revisions to Agenda: None
4. Appearance requests: None
5. Announcements: None
6. Minutes: Draft minutes for December 19, 2024 meeting, approved with no revisions.
7. Public Hearing:
 1. RESOLUTION 2025-01: A RESOLUTION APPROVING THE HISTORIC PRESERVATION COMMISSION 2024 ANNUAL REPORT AND FILING THE SAME WITH THE UNALASKA CITY COUNCIL.
8. Old Business: None
9. New Business:
 1. RESOLUTION 2025-01: A RESOLUTION APPROVING THE HISTORIC PRESERVATION COMMISSION 2024 ANNUAL REPORT AND FILING THE SAME WITH THE UNALASKA CITY COUNCIL. – Swangel made a motion to adopt the resolution seconded by Marquez. Motion passed 5-0
10. Work session: None
11. Adjournment: Having completed the agenda, the meeting was adjourned with no objection at 6:07 p.m.

Cameron Dean
Secretary of Commission

Ian Bagley
Acting Commission Chairman

Date

Date

**CITY OF UNALASKA, ALASKA
PLANNING COMMISSION & PLATTING BOARD
REGULAR MEETING
THURSDAY, MARCH 20, 2025, IMMEDIATELY FOLLOWING THE HISTORIC PRESERVATION MEETING
AGENDA**

ZOOM Meeting Link: <https://us02web.zoom.us/j/87612816554?pwd=40WtVtQ5pcbZK7JtMSl0AIA2BaoiaM.1>

Meeting ID: 87612816554 **Access Code:** 268823

Toll Free Numbers: (833) 548 0276 (833) 548 0282 (877) 853 5247 (888) 788 0099

CALL TO ORDER
ROLL CALL
REVISIONS TO THE AGENDA

ELECTION: Chair and Vice Chair of the Planning Commission

APPEARANCE REQUESTS
ANNOUNCEMENTS
MINUTES: Draft minutes from the meeting January 23, 2025

PUBLIC HEARING

No Items

OLD BUSINESS

No Items

NEW BUSINESS

No Items

WORKSESSION

1. Draft FY26-35 Capital and Major Maintenance Plan

ADJOURNMENT

FY26-35 CMMP

Icy Lake Capacity Increase & Snow Basin Diversion

Water

Estimated Project & Purchase Timeline

Pre Design: FY30

Engineering/Design: FY31

Purchase/Construction: FY31

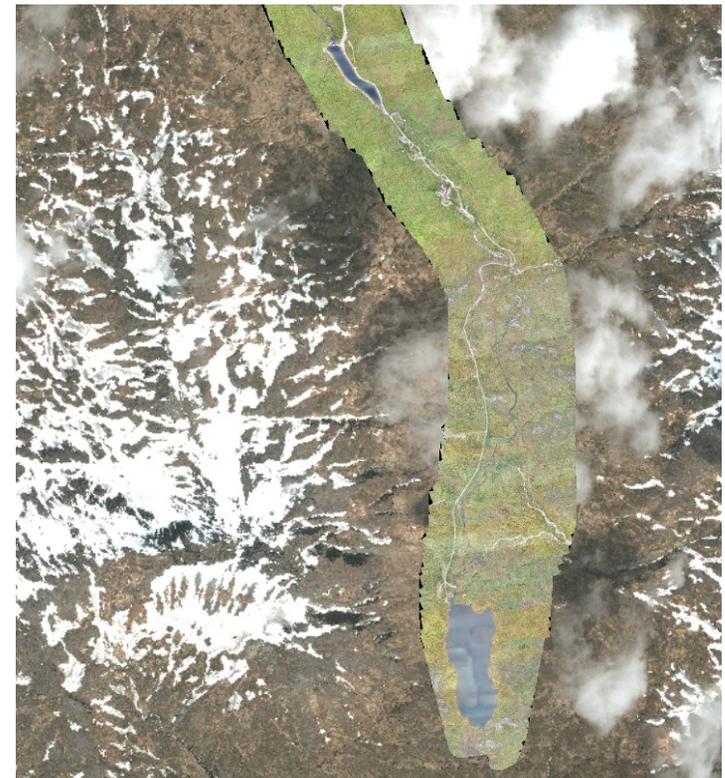
Project Description: This project will increase the height of the existing dam on the north side of Icy Lake and construct a new dam on the south end of Icy Lake.

- The existing sheet pile dam at the north end of the lake would be raised 5 feet and the dam length increased from 67 to 98 feet.
- A new sheet pile dam, approximately 6 feet tall by 193 feet long would be built at the south end of the lake.
- Additional grading and riprap would be required for a larger spillway apron at the north dam.
- Riprap would be required for wave erosion protection of the south dam.
- Grouting at the north and south dams would be required to seal fractured bedrock.

Project Need: Additional capacity for raw water storage at Icy Lake would be beneficial to help span processing seasons that occur during the more prolonged and frequent dry weather periods. Water system operators use the lake to “bank” surplus water between processing seasons when demand is low, with the intent that by the beginning of a processing season the utility is starting out with a full lake. During heavy processing the lake level gradually drops as demands exceed the combined capacity of Icy Creek and the wells and operators release lake water into Icy Creek. This operational strategy has been stressed in recent years when dry weather coincides with processing seasons and the lake is drawn nearly empty. If the lake is run empty and the water system is not able to meet demands, then the result would be water rationing and having to reduce fish processing throughput or diverting fish to processors in other communities.

Development Plan & Status : The budget for this project was estimated from the Water Master Plan and is a approximate guess at this point in the process. A more accurate budget will be determined during the design phase of the project.

Cost Assumptions	
Engineering, Design, Construction Admin	\$150,000
Other Professional Services	\$30,000
Construction Services	\$2,020,000
Machinery & Equipment	
Subtotal	2,200,000
Contingency (30%)	\$660,000
Total Funding Request	2,860,000



Source	Appropriated	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	Total
Water Proprietary Fund	0	0	0	0	0	0	2,860,000	0	0	0	0	2,860,000
Total	0	0	0	0	0	0	2,860,000	0	0	0	0	2,860,000

FY26-35 CMMP

Installation of Meter and Booster Pump at Agnes Beach PRV Station

Water

Estimated Project & Purchase Timeline

Pre Design: FY28

Engineering/Design: FY29

Purchase/Construction: FY30

Project Description: This recommended project would add water metering and a booster pump system at the Agnes Beach PRV station. The water metering will aid in leak detection, and utility management and understanding of where water is being used and when. The booster pump will provide water supply redundancy to Westward Seafoods, one of the largest customers in the water system, as well as redundancy to any further development along Captain’s Bay Road.

Project Need: The Agnes Beach PRV station drops the pressure of water from Pressure Zone 2 (Captains Bay Road) to Pressure Zone 3 (Town) hydraulic grade. The station also allows for water to flow to the higher elevation areas of Haystack Hill with an option to allow external boosting in the event of a fire demand on Haystack Hill. The current PRV set up does not allow any method of measuring water flow through the station and severely limits the ability to reverse flow from the wells in the lower pressure Zone 3 to higher pressure Zone 2 (Westward Seafoods). A booster pump will allow for the pumping of water from the lower pressure zone to the higher pressure zone in the event of a shut-down of the Pyramid Water Treatment Plant due to, for example, high turbidity.

Development Plan & Status : The budget for this project was estimated from the Water Master Plan and is a WAG at this point in the process. A more accurate budget will be determined during the design phase of the project. Funding for the project will come from the Water proprietary Fund.

Cost Assumptions		
Engineering, Design, Construction Admin		\$50,000
Other Professional Services		\$20,000
Construction Services		\$160,000
Machinery & Equipment		\$70,000
Subtotal		\$300,000
Contingency (30%)		\$90,000
Total Funding Request		\$390,000

Source	Appropriated	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	Total
Water Proprietary Fund	0	0	0	0	70,000	320,000	0	0	0	0	0	390,000
Total	0	0	0	0	70,000	320,000	0	0	0	0	0	390,000

